

General Order Nos. 182 and 330 of the U.S. District Court for the Eastern District of
 California. This is a core proceeding as defined in 28 U.S.C. § 157(b)(2)(A).<sup>1</sup>

3 **Background and Findings of Fact.** The background of this matter was set 4 forth in the OSC. This bankruptcy commenced on August 12, 2010, with the filing of 5 a chapter 13 petition prepared for Enrique and Susan Medina (the "Debtors"). Gillis 6 is the Debtors' attorney of record. Michael H. Meyer, Esq., is the chapter 13 trustee 7 (the "Trustee"). On January 5, 2011, the court entered an order confirming the 8 Debtors' first amended chapter 13 plan dated October 13, 2010 (Doc. No. 30: the 9 "Plan"). The Debtors have above-median income, they have a positive disposable 10 income, and the Plan requires them to make 60 payments to the Trustee in the amount 11 of \$1,090 per month. The Plan provides for payment of one claim secured by the 12 Debtors' automobile and a dividend of not less than 19.5% to unsecured creditors.

13 On May 31, 2014, Gillis filed a two-page motion entitled "Motion to Compel 14 Trustee to Close the Case" (Doc. No. 46: the "Motion to Compel" or the "Motion"). 15 The Motion to Compel affirmatively states that (1) the Debtors have made all payments required by the Plan, (2) all "approved" claims have been paid, and (3) the 16 17 Trustee has refused to close the case. With the Motion to Compel, Gillis filed a copy 18 of a printout from the Trustee's internet page dated February 19, 2013, which 19 includes an entry entitled "Estimated Months left to Payoff case over the life of the 20 case." The entry next to that heading states "10." When the 10 months expired and 21 the Trustee did not close the case, Gillis, relying on the information in the Trustee's

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<sup>&</sup>lt;sup>1</sup> Unless otherwise indicated, all chapter, section, and rule references are to the Bankruptcy Code, 11 U.S.C. §§ 101–1532, and to the Federal Rules of Bankruptcy
Procedure, Rules 1001–9036, as enacted and promulgated *after* October 17, 2005, the effective date of the Bankruptcy Abuse Prevention and Consumer Protection Act (BAPCPA) of 2005, Pub. L. No. 109-8, 119 Stat. 23.

1 website, filed the Motion to Compel.<sup>2</sup>

2 Based on the information from the Trustee's website, Gillis accuses the 3 Trustee of inappropriately modifying the Plan (to both increase the Plan payments and the distribution to unsecured creditors) without court approval.<sup>3</sup> The Motion to 4 5 Compel requested an order compelling the Trustee to conclude his administration and 6 close the case short of the 60 month term stated in the Plan. The Motion to Compel 7 was not supported by any points and authorities setting forth the legal basis for the 8 relief requested and the Debtors' declaration simply mirrored the statements made in 9 the Motion. At the time of the hearing, the Debtors were in the 46th month of the 10 Plan and had only made 45 payments to the Trustee.

In response to the Motion to Compel, the Trustee prepared and filed a fourpage opposition setting forth various factual and legal errors in the Motion (the "Opposition"). The most significant errors were (1) the fact that the Debtors had not yet made the 60 payments required by the Plan, (2) neither the secured nor the unsecured claims had yet been paid in full, and (3) applicable law requires the Debtors to complete all payments required by the confirmed Plan unless the Plan is amended to shorten the term or the unsecured claims are paid in full.

The Motion to Compel was set for hearing on July 10, 2014, at 1:30 p.m., on
the court's regular chapter 13 calendar. When the court called the matter, Gillis did
not appear and had made no previous effort to withdraw the Motion. At the hearing,

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<sup>&</sup>lt;sup>2</sup> The same page on the Trustee's website admonishes, "[f]igures provided on this website should not be relied upon for use in court or court filings."

<sup>&</sup>lt;sup>3</sup> On January 15, 2014, the Trustee sent to the Debtors and Gillis a letter informing
the Debtors that "the payments you are required to make under the your plan will actually
fund at least 33.72% to holders of non-priority unsecured claims." (Trustee's Ex. "A.") The
Trustee also informed the Debtors that, "effective January 31, 2014, we are adjusting our
system to commence paying holders of non-priority unsecured claims based on the higher
percentage." Finally, the Trustee confirmed that "this change does not increase your plan
payment amount." The Debtors did not respond to the Trustee's letter or file any objection

the court denied the Motion to Compel for the reasons stated in the Trustee's
 Opposition and subsequently issued the OSC.

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3 In response to the OSC, Gillis filed a new motion asking the court to 4 reconsider and vacate the ruling on the Motion to Compel. That matter was set for 5 hearing on August 28, 2014 (the "Motion to Vacate"). The OSC was set to be heard 6 at the same time. The Motion to Vacate presented a credible explanation for Gillis' 7 failure to appear at the hearing on July 10, but offered no new evidence or legal 8 authority to support Gillis' contention that closure of the case was warranted, or that 9 the Trustee was acting inappropriately. Both Gillis and the Trustee responded to the 10 OSC. In his responsive pleadings, Gillis again accused the Trustee of increasing the 11 Plan payments and the distribution to unsecured creditors without court approval. At 12 the hearing, the Motion to Vacate was denied. After oral argument, the OSC was taken under submission. Gillis subsequently filed a notice of withdrawal of the 13 14 Motion to Compel.

15 **<u>Applicable Law.</u>** The Bankruptcy Code defines the appropriate term for a chapter 13 plan filed by above-median-income debtors. Unless the plan provides for 16 17 full payment of all allowed unsecured claims over a shorter period of time, a chapter 18 13 debtor must pay his or her projected disposable income to the chapter 13 trustee for an "applicable commitment period" of not less than 5 years. § 1325(b)(4). Here, 19 20 there is no dispute that the statutory "applicable commitment period" for the Debtors' 21 less-than-full-payment Plan is 5 years (60 months). Absent full payment of all 22 unsecured claims, the appropriate procedure for shortening the term of a confirmed 23 chapter 13 plan is to modify the plan. \$ 1329(a)(2).

In 2007, the Bankruptcy Appellate Panel of the Ninth Circuit (the "BAP")
dealt with a situation strikingly similar to the case before the court. *Fridley v. Forsythe (In re Fridley)*, 380 B.R. 538 (9th Cir. BAP 2007). In *Fridley*, the chapter

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13 debtors asked the court to enter their discharge after they made a lump sum
 payment of the amounts required under a 36-month plan. The motion was denied
 because the debtors had not finished making all payments required during the
 "applicable commitment period."

5 The court in *Fridley* confirmed that the term "applicable commitment period" 6 is a temporal requirement. In re Fridley, 380 B.R. 538 at 544. The applicable 7 commitment period for above-median debtors is five years unless the plan provides 8 for a 100% payback to unsecured creditors. See e.g. id at 545. If the plan does not 9 pay 100% to unsecured creditors, then Debtors have "expressly committed themselves 10 to make monthly payments for the entire applicable commitment period." *Id.* 11 After considering the Motion to Compel, which was filed with inaccurate facts 12 and without any supporting legal authority, this court issued the OSC for an apparent violation of Fed. R. Bankr. P. 9011(b). Rule 9011 mandates in pertinent part: 13 14 (b) Representations to the Court. By presenting to the court (whether by signing, filing, submitting, or later advocating) a petition, pleading, written motion, or other paper, an attorney or unrepresented party is certifying that to the best of the person's knowledge, information, and 15 belief, formed after an inquiry reasonable under the circumstances,-16 17 (2) the claims, defenses, and other legal contentions therein are 18 warranted by existing law or by a nonfrivolous argument for the extension, modification, or reversal of existing law or the establishment 19 of new law. (3) the allegations and other factual contentions have evidentiary 20support or, if specifically so identified, are likely to have evidentiary support after a reasonable opportunity for further investigation or 21 discovery[.] 22 Sanctions are authorized, after notice and a reasonable opportunity to respond, 23 if the court determines that Rule 9011(b) has been violated. Such sanctions may be 24 imposed upon attorneys, or firms, or parties, that have violated subdivision (b) or are 25 responsible for its violation. Rule 9011(c). Such a sanction proceeding may be 26 initiated on the court's own initiative in which the court describes the specific conduct 27 28 5

that appears to violate subdivision (b) and directing an attorney, firm or party to show
 cause why it has not violated subdivision (b) with respect thereto. Fed. R. Bankr. P.
 9011(c)(1)(B).

When the court acts on its own initiative to impose sanctions for a violation of
Rule 9011(b), the amount of the sanctions "shall be limited to what is sufficient to
deter repetition of such conduct or comparable conduct by others similarly situated."
The sanction may "consist of, or include, directives of a nonmonetary nature, [or] an
order to pay a penalty into court." Rule 9011(c)(2).

9 Rule 9011, applicable to bankruptcy cases, is modeled after Fed. R. Civ. P. 11.
10 The Ninth Circuit has defined the term "frivolous" in Civil Rule 11 to mean "a filing
11 that is both baseless *and* made without a reasonable and competent inquiry."

12 *Townsend v. Holman Consulting Corp.*, 929 F.2d 1358, 1362 (9th Cir. 1990)

13 (emphasis added). Accord, Holgate v. Baldwin, 425 F.3d 671, 676 (9th Cir. 2005).

14 For purposes of Civil Rule 9011, frivolousness is determined objectively. See 15 G.C. & K.B. Invs., Inc. v. Wilson, 326 F.3d 1096, 1109 (9th Cir. 2003). The questionable filings are subject to a reasonableness test based on what a competent 16 17 attorney, admitted to practice before the same court, would have filed. See id.; In re 18 Grantham Bros., 922 F.2d at 1441. Similarly, the reasonableness of a litigant's actual inquiry effort is measured against what a hypothetical competent attorney would have 19 20 learned from a reasonable inquiry. See id. at 1442; see also Townsend, 929 F.2d at 21 1364 ("whether a pleading is sanctionable must be based on an assessment of the 22 knowledge that reasonably could have been acquired at the time the pleading was filed.") 23

Under the objective standard, "counsel can no longer avoid the sting of [Civil]
Rule 11 sanctions by operating under the guise of a pure heart and empty head." *Smith v. Ricks*, 31 F.3d 1478, 1488 (9th Cir. 1994). On the other hand, Civil Rule 11

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1 frivolousness is a minimal standard. As stated in Strom v. United States, 641 F.3d 2 1051, 1059 (9th Cir. 2011), "[Civil] Rule 11 sets a low bar: It deters 'baseless filings' 3 by requiring a 'reasonable inquiry' that there is some plausible basis for the theories 4 alleged." When there is a plausible basis, even a very weak one, supporting the 5 litigant's position, imposition of Civil Rule 11 sanctions is inappropriate. Id. "[T]o 6 constitute a frivolous legal position for purposes of [Civil] Rule 11 sanction, it must 7 be clear under existing precedents that there is no chance of success and no 8 reasonable argument to extend, modify or reverse the law as it stands." Simon 9 DeBartolo Grp., L.P. v. Richard E. Jacobs Grp., Inc., 186 F.3d 157, 167 (2d Cir. 1999) (quoting Mareno v. Rowe, 910 F.2d 1043 (2d Cir. 1990)), quoted with approval 10 in Strom, 641 F.3d at 1059. 11

12 Discussion and Conclusion of Law. Gillis represents himself as an 13 experienced attorney who has filed hundreds of chapter 13 cases. Gillis personally 14 signed the Motion to Compel and must be held to the ethical standard set forth in Rule 15 9011(b). For the reasons stated in the Trustee's Opposition, and summarized above, the court is persuaded that Gillis did not conduct an objectively reasonable 16 17 investigation of the facts relating to the status of this case, and did not reasonably 18 research and familiarize himself with the applicable law before he signed and filed the 19 Motion to Compel. In light of the applicable law, there was no plausible basis 20 supporting the Motion to Compel. Yet, the filing of that simple two-page Motion, 21 with no supporting legal authority, forced the Trustee to prepare a formidable and 22 detailed Opposition.

At the hearing on the OSC, the court asked Gillis to distinguish the BAP's holding in *Fridley* from this case. Gillis admitted that he was not familiar with the *Fridley* decision even though it has been controlling Ninth Circuit law since 2007. Gillis stated that he understood the term "no less than a 19.5% dividend" in section

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1 3.2 of the Plan to mean "more or less than 19.5%," but offered no basis for that 2 misinterpretation. Gillis persisted in his contention that the Trustee had somehow 3 modified the Debtors' Plan by increasing the Plan payments and the distribution to 4 unsecured creditors, without court approval, yet the confirmed Plan has always been a 5 60-month Plan and the clear "no less than" language of the Plan does not limit the 6 distribution to creditors. Gillis' allegation that the Trustee had somehow increased 7 the Plan payments was totally baseless. When pressed by the court, Gillis was unable 8 to articulate specifically which term of the Plan the Trustee had inappropriately 9 modified. Finally, Gillis admitted that the Motion to Compel was filed hurriedly and that he had no defense for the form of the Motion. 10

## 11 Conclusion.

12 Based on the foregoing, the court finds and concludes that Gillis violated Rule 13 9011(b) when he filed the Motion to Compel without reasonably researching the facts 14 and the applicable law, accused the Trustee of acting inappropriately, and forced the 15 Trustee to prepare a response and appear at the hearing. The problem with Gillis' Motion is mitigated slightly by the potential for confusion in the information 16 17 published on the Trustee's website, but the website is not the confirmed Plan and any 18 attorney who has filed as many chapter 13 petitions as Gillis, should understand how to interpret the information in the Trustee's website. Had Gillis familiarized himself 19 20 with the Bankruptcy Code and Ninth Circuit law relating to the "applicable 21 commitment period" of chapter 13 plans, Gillis would have known that the Motion to 22 Compel, and the allegations directed at the Trustee, were factually and legally 23 baseless.

Had Gillis really believed it was appropriate to shorten the applicable
commitment period of the Plan, and enter the Debtors' discharge, he should have filed
a modified plan that so provided. In that context, the Trustee would have filed an

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1	objection and the court could have made a ruling based on applicable law, there were
2	no grounds to accuse the Trustee of modifying the Plan without court approval.
3	Under the circumstances, the court finds that a sanction payable to the clerk of the
4	court in the amount of \$500 is a reasonable deterrent to encourage Gillis to investigate
5	the facts of his cases, and to familiarize himself with applicable law, before he files
6	any future motions relating to the interpretation of chapter 13 plans and the Trustee's
7	administration of chapter 13 cases.
8	Dated: November 5, 2014
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10	<u>/s/ W. Richard Lee</u> W. Richard Lee
11	United States Bankruptcy Judge
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